# ADOT Air Quality Management Guidebook

Webinar I

April 4, 2013



### Introductions Who's Here?

- ADOT
- Baker
- Others?



#### **Presentation Outline**

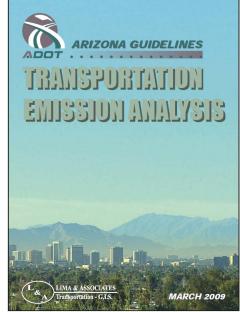
- Arizona Department of Transportation (ADOT)
   Air Quality Management Guidebook & Case Study
- Overview of Air Quality Requirements in Arizona
- Interagency Consultation
- Conformity Procedures
- Development of Mitigations Measures & TCMs
- Feedback

#### **ADOT**

#### Air Quality Management Guidebook & Case Study

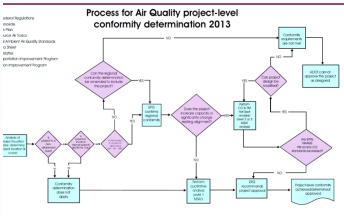
Purpose & Goals

- Contents
- Deliverables to date
  - WP-1
  - IWP-2



ADOT CONFORMITY CONSULTATION PROCESSES FOR THE NONATTAINMENT AREAS OUTSIDE OF A METROPOLITAN PLANNING ORGANIZATION AS REQUIRED UNDER ARIZONA CONFORMITY RULE

R18-2-1405



ARIZONA DEPARTMENT OF TRANSPORTATION
ANSPORTATION CONFORMITY GUIDANCE AND PROCEDURES
REQUIRED UNDER ARIZONA ADMINISTRATIVE CODE
SECTIONS R18-2-1405(R) AND R18-2-1429 (D)

REVISED DRAFT

September 5, 1995

# ADOT Air Quality Management Guidebook

Air Quality Overview

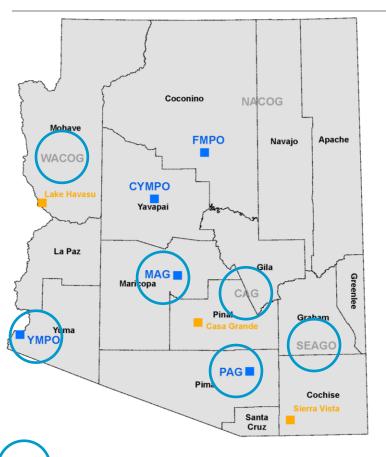


### Air Quality Overview

- Arizona Air Quality Geography
- Transportation & Air Quality Simplified
- Nonattainment & Maintenance Areas in Arizona
- ▶ Transportation Conformity: The Basics
- What will be in the Guidebook?
  Nogales Example

Goal: Summarize Arizona AQ Status & Requirements

# Air Quality Overview Arizona Air Quality Geography



#### **Arizona Metropolitan Planning Organizations**

- Central Yavapai Metropolitan Planning Organization (CYMPO)
- Flagstaff Metropolitan Planning Organization (FMPO)
- Maricopa Association of Governments (MAG)\*
- Pima Association of Governments (PAG)\*
- > Yuma Metropolitan Planning Organization (YMPO)
  - \* Transportation Management Areas (TMAs)

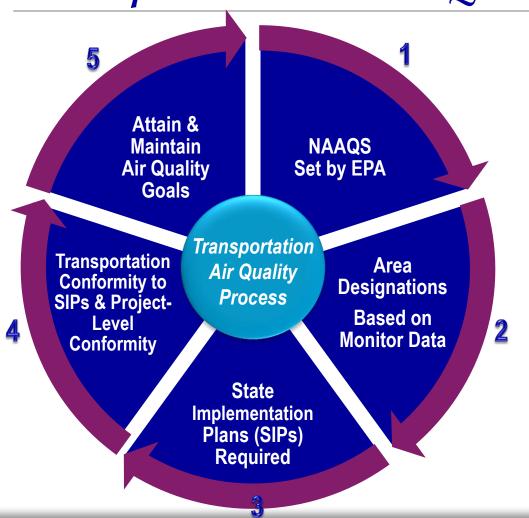
#### **Arizona Councils of Governments**

- Central Arizona Governments (CAG)
- Maricopa Association of Governments (MAG)
- Northern Arizona Council of Governments (NACOG)
- Pima Association of Governments (PAG)
- SouthEastern Arizona Governments Organization (SEAGO)
- Western Arizona Council of Governments (WACOG)

#### New Urban Areas (2010 Census)

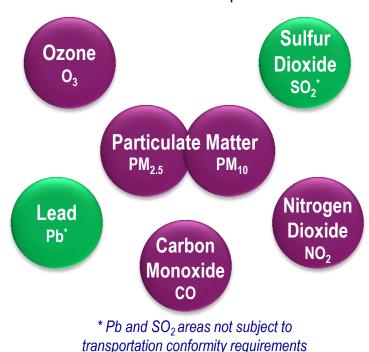
- Casa Grande
  Lake Havasu
  Sierra Vista
- Nonattainment or Maintenance Area(s) Located within Jurisdiction

# Air Quality Overview Transportation & Air Quality - Simplified



#### What's a NAAQS?

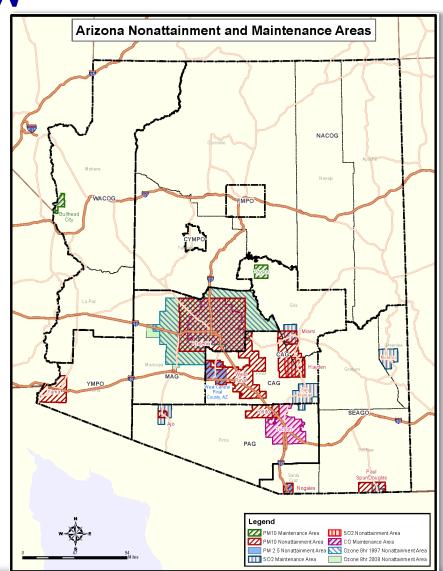
National Ambient Air Quality Standards required by the Clean Air Act and set by EPA for six criteria air pollutants:



Air Quality Overview

#### Air Quality in Arizona

- Over 20Nonattainment /Maintenance Areas
- ▶ 16 Areas Require Conformity
  - Regional (1)
  - Project-Level (3)
  - Both (12)



# Air Quality Overview Transportation Conformity - The Basics

Initial determinations made by MPOs or ADOT Final determinations made

(approved) by FHWA / FTA in consultation with EPA

Technical analysis and documentation of emissions associated with transportation plans and projects



for transportation projects consistent with AQ goals

Interagency Consultation using federally approved guidance and tools

Areas designated nonattainment or maintenance for CO, Ozone, PM<sub>2.5</sub>, PM<sub>10</sub>, and NO<sub>2</sub>

#### MPO Areas

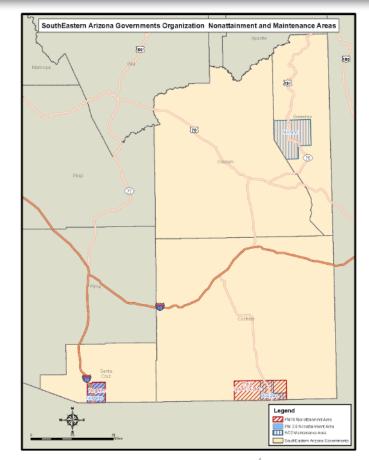
At least every 4 years

#### Isolated Rural Areas

New non-exempt FHWA / FTA project needs funding or approval

### Air Quality Overview What will be in the Guidebook?

- Overview of NAAQS
- Conformity Background
- Arizona Status
  - Nonattainment /
     Maintenance Areas
  - SIPs
  - MVEBs
- Other Resources



County	Current SIP Status <sup>1</sup>	Notes (as of February 1, 2013)
Nogales, AZ PN	12.s Nonattainment Area	
Santa Cruz (P)	Attainment Finding Effective 2/6/2013 78 FR 887	Area remains nonattainment until a Maintenance Plan is submitted and approved. Regional conformity still applies.
Nogales, AZ PN	1 <sub>10</sub> Moderate Nonattainment Area	
Santa Cruz (P)	2012 SIP Approval Effective 10/25/2012 77 FR 58962	EPA approved the plan element demonstrating that the Nogales nonattainment area is attaining the NAAQS for PM10, but for international emissions sources in Nogales, Mexico.
Paul Spur/Doug	glas (Cochise County), AZ PM <sub>10</sub> Mod	lerate Nonattainment Area
Cochise (P)	Attainment finding Effective 9/4/2012 77 FR 45965	Area remains nonattainment until a Maintenance Plan is submitted and approved.  Maintenance Plan under development. Regional conformity still applies.
(P) = Partial		

(P) = Partial

1. For information regarding Federal Register documentation related to motor vehicle emissions budgets (MVEBs) please see Table A1-1



# ADOT Air Quality Management Guidebook

Interagency Consultation



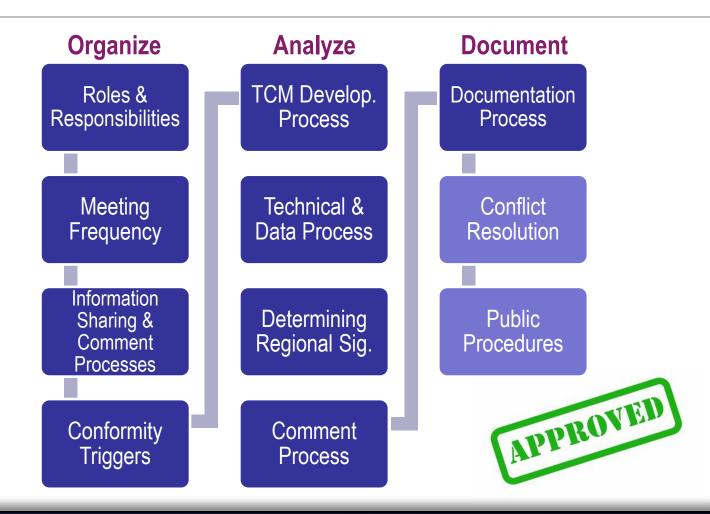
- Existing Requirements
- Other States' Procedures
- Recommendations for Moving Forward

Goal: Update and Streamline Existing Processes

Existing Requirements - Federal

- ► The Clean Air Act Section 176(C)
- ► Federal Conformity Rule 40 CFR 93.105
- ► Conformity SIP Requirement 40 CFR 51.390
- ► Guidance for Developing Transportation Conformity SIPs EPA-420-B-09-001

Existing Requirements - Streamlining the Process



Existing Requirements - Arizona

- Arizona Code (AAC) R18-2-1405
- ADOT Guidance
  - Conformity Guidance and Procedures under AAC R18-2-1405(R) and R-18-1429(D)
  - Conformity Consultation Process for the Nonattainment Areas Outside of a MPO
- Conformity Resolutions & Plans

# Interagency Consultation Arizona Participants





## Interagency Consultation Current Roles & Responsibilities in Arizona

#### ADOT

- ✓ Project-Level Conformity
- ✓ State TIP & Plan
- ✓ Conformity in Non-MPO Areas
- ✓ Traffic Data & Projections
- ✓ Statewide Model



- ✓ AQ Monitoring & Forecasting
- ✓ Compliance & Enforcement
- ✓ Dust Control Rules & Training
- ✓ Develop AQ Plans & Rules
- ✓ Trip Reduction & Voluntary Vehicle Repair Programs



- ✓ Develop SIPs
- ✓ VEIP
- ✓ AQ Plans & Rules
- ✓ AQ Monitoring & Forecasting
- ✓ Compliance & Enforcement



- ✓ Project Notifications
- ✓ Review Conformity Analyses
- ✓ Schedule Meetings
- ✓ Provide Data



- ✓ Regional Planning
- ✓ GIS Data & Maps
- ✓ Regional Conformity
- Traffic Data & Model Forecasts
- ✓ CMAQ Project Analysis



- Approve Conformity
- ✓ Approve STIP
- ✓ CMAQ Funding
- ✓ Conformity Training
  - **Guidance Development**



- ✓ Approve SIPs ✓ MOVES Model
- ✓ Designations ✓ Guidance Development
- ✓ Compliance & Enforcement

# **Interagency Consultation** *Review of Other States' Procedures*

	Maryland	Pennsylvania	Virginia
Areas Requiring Conformity	5	23	6
Large MPOs, Small MPOs, & Rural Areas			1
Conformity SIP			
State Regulations			
Memorandums of Understanding			
Multi-pollutant issues			
Project-Level Conformity Required			

# **Interagency Consultation** *Review of Other States' Procedures*

	Maryland	Pennsylvania	Virginia
ICG Mechanism	MPO Board MPO Tech. Committees	Quarterly TAQWG MPO Tech. Committee	MPO Board MPO Tech Committees
Large MPOs' Roles	Lead ICG and Tech. Process	Tech. Process Lead	Lead ICG and Tech. Process
Small MPOs' Roles	Lead ICG DOT Tech. Process	Participate in Quarterly Calls	Lead ICG DOT Tech. Process
Rural Areas' Roles	Public Involvement DOT Tech. Process & ICG	Public Involvement	Public Involvement DOT Tech. Process & ICG
DOT Roles	Voting Member Tech. Lead (Small/Rural)	Lead ICG Tech. Lead (Small/Rural)	Voting Board Member Tech. Lead (Small/Rural)

## **Interagency Consultation** *Review of Other States' Procedures*



### Pennsylvania



### Advantages

- ✓ MPO ICG Process Lead
- ✓ Specialized Procedures by Area
- ✓ Flexibility for MPOs to Revamp Procedures as Needed
- ✓ Standardized Process
- ✓ Streamlined Project Reviews
- ✓ Min. Determinations through Project Tracking
- ✓ Centralized Process via DOT

- ✓ Customized Approach by Area
- ✓ Local Process Linked to Planning
- ✓ Consistent Data
- ✓ Detailed Responsibilities

# **Disadvantages**

- Limited economy of scale
- Must Attend Multiple Meetings
- Limited Central Database of Data and Processes

**✗** Must Attend Multiple Meetings

- X Separate Documents by Area
- Must Amend Documents
- Regional MVEBs

# **Interagency Consultation** *Recommendations for Moving Forward*

- Update Existing ADOT Procedures
- Update Existing Arizona Rule
- Develop Conformity SIP
- Consider Updating Resolutions & Plans

# ADOT Air Quality Management Guidebook

**Conformity Procedures** 



### **Conformity Procedures**

- Proposed Content of Working Paper
- Review of Conformity Analyses
- Data Sources & Key MOVES Considerations
- Sample MOVES Application (Pinal County)
- Potential Role of Post Processing
- Project-Level Process

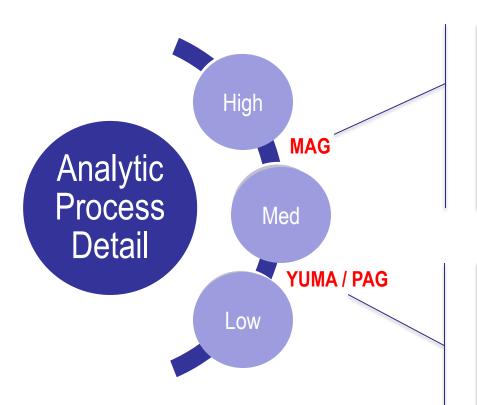
Goal: Document Existing ADOT Processes & Provide Recommendations for Updates

### **Conformity Procedures** *Proposed Content of Working Paper*

#### **Review of Conformity Procedures** Highlight technical issues (Pros/Cons) **Assess Available Data Sources** Uses of each data source (Pros/Cons) What are We **MOVES Modeling Issues** Missing? Key technical issues / Pre-Post processing options Recommendations Technical Standards / Efficiency / Quality-Control / Consistency

#### **Conformity Procedures**

#### Review of Conformity Analyses



- Travel model
- Batch Processing <u>software</u> (M6Link)
- Application of emission factors by <u>time</u> <u>period</u> speeds
- Account for speed distribution across links

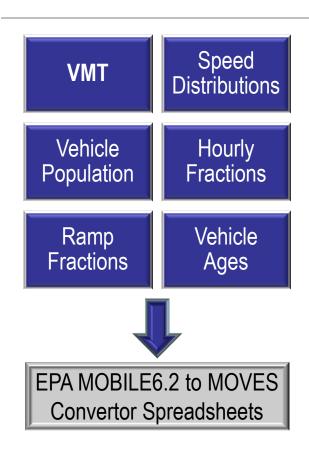
- Travel model
- Application of emission factors by <u>daily</u> average speeds
- One average speed for each roadway type

### **Conformity Procedures**

#### Data Sources

	Data Source	Uses	Pros	Cons
	MPO Travel Model	<ul><li>Conformity</li><li>SIP Inventories</li></ul>	<ul><li>Traffic diversion</li><li>Forecasts based on demographics</li></ul>	<ul><li>Existing conditions</li><li>Accuracy of speeds?</li></ul>
	Statewide Model	<ul><li>Conformity</li><li>SIP Inventories</li></ul>	Covers all counties	<ul><li>Network coverage</li><li>Accuracy of speeds</li></ul>
	HPMS VMT	<ul><li>SIP Inventories</li><li>Investigative efforts</li><li>EPA NEI</li></ul>	Support data for other methods	Lack of detail for speed estimation
	HPMS Databases	<ul><li>Conformity</li><li>SIP Inventories</li><li>EPA NEI</li></ul>	<ul><li>Covers all counties</li><li>Good source for existing conditions</li></ul>	<ul><li>Project diversions</li><li>Forecasting</li><li>Pre/Post processing</li></ul>

### **Conformity Procedures**Sample MOVES application Pinal County



#### Areas of Concern for Further Discussion:

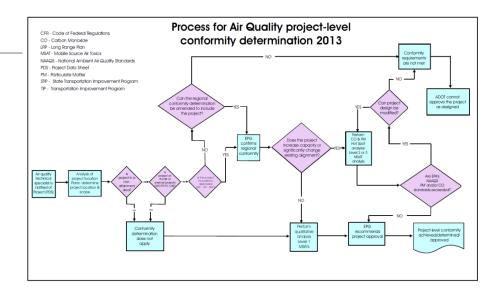
- Vehicle mapping for VMT
  - Use of MOBILE 6.2 defaults
  - Mapping of model to MOBILE6.2
- Use of model ramp VMT
- Use of heavy vehicle population and ages
- Validity of model speeds

### **Conformity Procedures**

Project Level Process

#### Areas of Focus

- Projects requiring a quantitative analysis
- Technical analysis procedures



#### Other State Efforts

- Limit projects requiring CO and PM hotspot analyses
- Limit interagency consultation to a small # of projects

# ADOT Air Quality Management Guidebook

Mitigation Measures and Transportation Control Measures

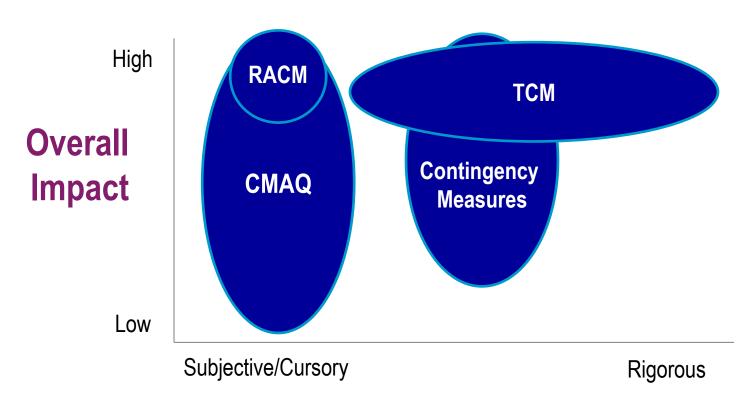


# Development of Mitigation Measures and Transportation Control Measures

- What is a TCM?
- Assessment of Current Methodologies
- Research and Development
  - Project Types
  - Methodology Development
- Recommendations

Goal: Document Existing ADOT Processes & Provide Recommendations for Updates

### Mitigation and Transportation Control Measures *Are they all TCMs?*



**Required Analysis** 



### Mitigation and Transportation Control Measures Assessment of Current Methodologies

- Arizona is Unique
- Documented Approaches and Analyses in Arizona (SIPs, CMAQ, Others?)
- Work to Date
  - Review Existing Documents
  - Review of Other States

### Mitigation and Transportation Control Measures Potential Project Types – $PM_{10}$

- Paving
- Construction Dust Control
- Road Sweeping
- Weight / Speed Restrictions
- Vehicle Technology









### Mitigation and Transportation Control Measures *Potential Project Types - Ozone and PM*<sub>2.5</sub>

- Trip Reductions
  - Bike / Ped. Facilities
  - New Bus Service
  - Park & Ride
- Vehicle Technologies
  - Replacements
  - Retrofits / APUs
  - Anti-Idling



#### Mitigation and Transportation Control Measures Recommended Approach

- Assemble project types and methods from MAG
- Remove MAG specific values/calculations
- Check against AP-42 methods (Fugitive Dust)
- Rework MOBILE approaches to MOVES
- Update emission rates as reasonable
- Develop spreadsheet to assist in calculations
- Add projects types

# ADOT Air Quality Management Guidebook

Feedback & Contact Info.

# Feedback Tell us what you think.

- Comments
- Questions
- Resources
- Documents:



http://www.azdot.gov/mpd/air\_quality/projects.asp

## Contacts Keep us in the loop.

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